

Draft Cabinet Decree no. () for 2023

National Scheme to Control the Detergents

مجلس الوزراء :

- بعد الاطلاع على الدستور،
- وعلى القانون الاتحادي رقم (1) لسنة 1972، بشأن اختصاصات الوزارات وصلاحيات الوزراء، والقوانين المعدلة له،
- وعلى القانون الاتحادي رقم (37) لسنة 1992 في شأن العلامات التجارية، وتعديلاته،
- وعلى القانون الاتحادي رقم (24) لسنة 2006، في شأن حماية المستهلك، وتعديلاته،
- وعلى القانون الاتحادي رقم (14) لسنة 2016 بشأن المخالفات والجزاءات الإدارية في الحكومة الاتحادية،
- وعلى القانون الاتحادي رقم (19) لسنة 2016 في شأن مكافحة الغش التجاري،
- وعلى القانون الاتحادي رقم (10) لسنة 2018 في شأن سلامة المنتجات، وتعديلاته،
- وعلى المرسوم بقانون إتحادي رقم (20) لسنة 2020 بشأن المواصفات والمقاييس،
- وعلى قرار مجلس الوزراء رقم (22) لسنة 2004 في شأن اللائحة التنفيذية لنظام الإعتماد الوطني،
- وعلى قرار مجلس الوزراء رقم (35) لسنة 2015 في شأن النظام الإماراتي للرقابة على جهات تقييم المطابقة،
- وعلى قرار مجلس الوزراء رقم (3) لسنة 2014 بشأن النظام الإماراتي للرقابة على المنظفات،
- وعلى قرار مجلس الوزراء رقم (31) لسنة 2006، في شأن النظام الوطني للقياس،
- وبناء على ما عرضه وزير الصناعة والتكنولوجيا المتقدمة، وموافقة مجلس الوزراء،

قرر:

## Article (1) Definitions

Country: United Arab Emirates.

Ministry: Ministry of Industry and Advanced Technology (MoIAT).

Concerned Authorities: All those federal and/or local governmental authorities of the country who have been authorized to implement the requirements of this scheme.

Standard: A standard is a document that provides requirements, specifications, guidelines or characteristics that can be used consistently to ensure that materials, products, processes services are fit for their purpose.

### Mandatory Standard

(Technical Regulation): A standard that is mandatory to implement by the decree of cabinet.

Approved Standard: A standard that is approved by MoIAT and indicated as United Arab Emirates standard and symbolized as UAE.S.

Conformity Certificate: A certificate issued by MoIAT to the given product ensuring that the product complies with the requirements of this scheme.

### Emirates Conformity

Assessment Scheme (ECAS): The system issued from MoIAT that verifies the fulfillment of the approved standards, either directly or indirectly like inspection, testing, examination, calibration or granting the products conformity certificates, and which is applied by the Ministry.

### Conformity Assessment

Bodies (CAB): Any registered body or approved or recognized from Ministry ensuring conformity assessment procedures according to the concerned schemes, which include testing and calibration laboratories and third parties for inspection, compliance tests and issuing certificates related to schemes or consumers or products.

**Supplier:** Any manufacturer or carrier or filler or assembler or processor or agent or storekeeper or distributor (main or secondary) of the detergents who may have impact on the safety aspects of the product, or any commercial or legal representative who may be responsible for importing products subjected to provisions of this scheme.

**Detergents:** Any substance or mixture containing soaps and/or other surfactants intended for washing and cleaning processes. Detergents may be in any form (liquid, gel, powder, paste, bar, cake, molded piece, shape, etc.) and marketed for or used in household, or domestic purposes.

**Supply Chain:** Any stage that the product goes through after its production and till reaching the consumer such as import, supply, storage, delivery, trade (wholesale and retail) and any other relevant processes.

**Consumer:** Any person obtaining a commodity or service, paid or unpaid, to satisfy his/her own needs or another person's needs.

**Placing on the Market:** A process that is intended to sell or lease or circulate or hold or present the product to the consumer whether for charge or free of charge.

**Consignment:** A certain quantity of product of the same type or category that is being imported by the sole supplier of the given country through same transportation and is subjected to same customs declaration.

## **Article (2) Scope**

The provisions of this scheme are applicable to the following:

1. All types of detergents products specified in the approved Technical Regulation mentioned in Annex (1).
2. Bulk consignments of detergents which are imported with the aim of re-filling inside the country.
3. Detergents products placed in the UAE market including free zones or prepared for export outside the country.

## **Article (3) Responsibilities of the Supplier**

The supplier shall provide the manufacturer at any stage of supply chain the following:

1. The full technological information mentioned in Annex (4) related to product according to quality criteria's for manufacturer or to ensure compliance to the Technical Regulation mentioned in the scheme for concerned parties.
2. Prepare data report (MSDS) containing detailed information for ingredients used in the formulation of the product and submit the same to the concerned authorities on request.
3. The ingredients shall be listed in the MSDS, as per the below weight percent ranges, in order of decreasing abundance by weight following IUPAC nomenclature or CAS number or INCI name and European Pharmacopeia. The impurities shall not be listed.
  - 10% or more.
  - More than 1% and less than 10%.
  - More than 0.1% and less than 1%.
  - Less than 0.1%.

4. Data report (MSDS) shall be available for public and it shall not include the following details:
  - weight percentage ranges mentioned in the preceding clause.
  - constituents of perfumes and essential oils.
  - constituents of coloring agents.
5. Cooperate with MoIAT and the concerned party and its inspectors in submitting the final report about product safety upon request.
6. The product shall comply with all the requirements of the scheme except any non-conformity that occurred after the sale due to improper storage or transportation.
7. The supplier shall comply with ISO/IEC 9001 and any guidance for Good Manufacturing Practice that is accepted by MoIAT.

#### **Article (4)** **Labeling**

1. The detergent products which are intended to be introduced in the market or refilling inside the country shall have their package labels fulfilling the following requirements:
  - a. Commercial Name of the supplier and his address and the trade mark, if any.
  - b. Provide product track system through batch number, which can be according one of these options:
    - Detailed production date for the batch (Day and month and year)
    - Specific batch code from supplier, which can track the product thought it
  - c. Country of Origin, if product is manufactured under license of the registered trade mark.
  - d. Abundance of the ingredients as per Annex (2) of this scheme and list of allergenic fragrances, if any.
  - e. Net weight (kg or ml)
  - f. Purpose of use.
  - g. Instruction for use and storage
  - h. Shelf- life in any of the following forms:
    - Production date and expiry date.
    - Period After Opening (PAO)
    - Production date, and the time period of use after production date as suggested by the supplier.

2. The labeling information mentioned in clause (1) from this article shall be:

- Written in both Arabic and English languages for all warning statements, as for rest information can be written in Arabic language or English language.
- Legible and inedible.
- Comply with approved Technical Regulation mentioned in Annex (1) attached to this scheme.

3. The provisions of this article shall be applied on all the detergents which are imported with the intention of refilling inside the country.

## **Article (5)**

### **Conformity Assessment Bodies Requirements**

The supplier shall fulfill the following requirements in order to procure the conformity certificate:

1. The conformity assessment party, which assess the product, fulfilled with requirements and conditions clarified by cabinet decree for National Scheme to control Conformity Assessment Bodies (CAB).
2. To comply with the approved forms from MoIAT to get the conformity certificate and conditions mentioned in scheme.
3. The product shall comply with requirements of approved Technical Regulation in Annex (1) attached in this scheme.
4. The product shall comply with Model (B) of ECAS and its requirements.
5. The product shall fulfill all the metrological requirements of the approved standard (UAE.S GSO OIML R87) regarding the quantity of products in pre- packages.
6. The Phosphorus shouldn't be added to the below prepared detergents and the limits of phosphorus residues and products the continuing phosphorus complied with the following restrictions, (which is calculated as (Phosphorus P) per recommended dose:
  - (0.3) gm / recommended dose of Hand-Dish Wash Detergent written on the product label by supplier.
  - (0.5) gm / recommended dose of Laundry Detergent written on the product by supplier.

## **Article (6)**

### **Control and Market Surveillance**

1. MoIAT and the concerned authorities have the right to withdraw the product sample(s) to carry out the required tests in order to check their compliance with the requirements stated in this scheme.
2. It is forbidden to sell or display the products falling under the provisions of this scheme unless they are registered according to the Emirates Conformity Assessment Scheme (ECAS) or have the conformity certificate.
3. In case of non-conformities, if the source of non-conformity cannot be traced then the party with whom the non-complying product is found will be held responsible for the

non-conformity unless it is proved otherwise within the stipulated time verified by Ministry or concerned authority.



## **Article (7) Violations and Penalties**

- a. In case of any violation(s) against any of the provisions of this scheme, MoIAT or the concerned authority shall take appropriate action(s), depending on the circumstances, in order to eliminate the violation and its consequential results. Such actions include:
1. Instructing the responsible party to withdraw the product from the market with the aim of rectification or sending it back to the country of origin or destroying it within the period of time set by MoIAT or the concerned authority.
  2. The concerned authority shall take all necessary actions for withdrawal, retention or destruction of these products or any other necessary measures for elimination of the violation. The violating entity shall bear all the emerging expenses.
  3. Without prejudice to any more severe penalty stated in the legislations in force, the one who breached any of the provisions of this scheme, shall be penalized according to the Federal Law No. (20) of 2020 for standardization and metrology the MoIAT.
- b. MoIAT has the right to take appropriate actions against products that do not comply with this scheme. Such actions include withdrawal or cancellation of the conformity certificate of violated product(s), and removal of non-complying product(s) from the market.

## **Article (8) Provisions for the Transition Period**

1. The supplier shall register his products with ECAS within (180) days from the date of publication of this scheme in the Official Gazette.
2. The non-complying products according to the approved Technical Regulation mentioned in Annex (1) in this scheme, which are currently in circulation in the market are allowed to circulate for a period not more than one year from the date of publication of this scheme in the Official Gazette.

## **Article (9) Final Provisions**

1. The Technical Regulation mentioned in Annex (1) shall be considered mandatory for the purpose of implementation of this scheme.
2. MoIAT shall take appropriate measures to implement this scheme and authorize any of the concerned authorities to control the detergent products, to the provisions of scheme, under their supervision.
3. MoIAT is responsible for receiving, registering and studying the application form from the suppliers. MoIAT has the right to grant authorization to concerned authorities for registering and ensuring the compliance of the products as per this scheme.
4. The concerned authority of each emirate is responsible for the commitment of the supplier to fulfill the provisions of this scheme, and to ensure that their products comply with the Technical Regulation mentioned in this scheme. Their responsibilities include inspection, testing, and control of the process.
5. MoIAT has the right to approve any other standard(s) which are required to implement this scheme.
6. The Annexes attached to this scheme shall be considered as a part of this scheme, and the MoIAT have the right to amend any of the Annexes, when required.
7. This scheme does not prevent the inspectors of the concerned authorities to conduct tests stated in other laws or regulations on the products falling under this scheme in order to ensure their compliance to other laws and regulations.
8. All the stakeholders, related to this scheme, shall extend full cooperation and provide all the required information to the inspectors of the concerned authorities.
9. Any issue that cannot be resolved by the provisions of this scheme, the same shall be referred to the Minister in order to take the appropriate decision in the best interest of the public.

## **Article (10)**

### **Cancellation**

The requirements stated in any other scheme will be cancelled if such requirement(s) contradict with the one mentioned in this scheme.

## **Article (11)**

### **Publication and Date of Implementation**

This scheme is published in the Official Gazette and come in to force from the date of publication and all the concerned parties shall implement it.

Mohammed bin Rashid Al Maktoum  
Prime Minister

---

Issued by us:

Date: 1444 H

Corresponding: 2023G

**Annex (1)**  
**List of Approved Mandatory Standards for the Detergents**

#	Standard Number	Standard Title in English	Standard Title in Arabic
1	UAE .S GSO 2555	General Safety Requirements of Household Detergents	متطلبات السلامة العامة للمنظفات المنزلية

## **Annex (2)**

### **Labeling of the Ingredients of Detergents**

The following articles shall apply for labeling of packaged detergents intended for sale to general consumers:

1. The following weight percentage ranges shall be used to indicate the contents of ingredients mentioned in the Table below when they are added above the concentration level of 0.2% by weight:

- less than 5 %
- Greater than 5 % and less than 15 %,
- Greater than 15 % and less than 30 %,
- 30 % and above.

<b>S.No</b>	<b>Name of the Ingredient</b>
1	Phosphates
2	Phosphonates
3	Anionic Surfactants
4	Cationic Surfactants
5	Amphoteric Surfactants
6	Non-ionic Surfactants
7	Oxygen-based bleaching Agents
8	Chlorine-based bleaching Agents
9	EDTA and Salts thereof
10	NTA (Nitrilotriacetic Acid) and Salts thereof

11	Phenols and Halogenated phenols
12	Paradichlorobenzene
13	Aromatic Hydrocarbons
14	Aliphatic Hydrocarbons
15	Hydrocarbons
16	Soap
17	Zeolites
18	Polycarboxylates
The below ingredients shall be listed irrespective of their concentration, if added.	
19	Enzymes
20	Disinfectants
21	Optical Brighteners
22	Perfumes
23	Preservatives

2. List of Allergenic fragrances and Preservatives shall be available by one of the following options:

- a) Provide MoLAT with report including (IDS) prepared in accordance to articles (2.3 & 3.3) containing perfumes and additives.
- b) Allergenic fragrances and preservatives shall be mentioned on product label/labelling.
- c) IDS to be available through a public website mentioned on the product label.
- d) IDS to be available through (QR Code).

3. When Preservatives are added, they shall be named as per UAE.S/GSO 1943 for Cosmetic Product Safety Requirements and written in the (IDS) in accordance to **articles (3.2 & 3.3)** on the product label as “Preservative”.

4. When allergenic fragrances are added, in which their concentration exceeds 0.01 % by weight ,they shall be named as per UAE.S/GSO 1943 for Cosmetic Product Safety Requirements and written in the (IDS) in accordance to **articles (3.2 & 3.3)** on the product label as “Perfume”. Also the limit of 0.01 % can be replaced by other limits according to the risk of the fragrance allergens.

**Annex (3)**  
**List of Technical Terms**

<b>Technical Term</b>	<b>Definition</b>
MSDS	Material Safety Data Sheet
IUPAC	International Union of Pure and Applied Chemistry
INCI	International Nomenclature Cosmetic Ingredients
CAS Number	Chemical Abstracts Service

- Material Safety Data Sheet (MSDS): provide to MoIAT during ECAS Registration
- Ingredients Data Sheet (IDS): provide whether during ECAS Registration or through public website.

Also it should contain Ingredients in the product and to be prepared in accordance of **Articles (2.3 & 3.3)**

Ingredients in IDS should be listed in descending order of weight percentages without stating the percentage ranges.



**Annex (4)**  
**List of Technical**  
**Requirements for concerned**  
**authorities**

1. Material Safety Data Sheet
2. Ingredients Data Sheet
3. Certificate of Analysis issued internally from manufacturer according to company quality criteria's
4. Product Photo File (Product Artwork)